

R5 S ALCOHOL HOURS OF SALE – RM3 OCEANFRONT PROPERTIES  
AN ORDINANCE OF THE MAYOR AND CITY COMMISSION OF THE CITY OF  
MIAMI BEACH, FLORIDA, AMENDING CHAPTER 7 OF THE MIAMI BEACH  
RESILIENCY CODE, ENTITLED "ZONING DISTRICTS AND REGULATIONS,"  
ARTICLE II, "DISTRICT REGULATIONS," DIVISION 6, "RM-3 RESIDENTIAL  
MULTIFAMILY, HIGH INTENSITY," SECTION 7.2.6.2, "USES (RM-3)", TO ADOPT  
AND/OR AMEND HOURS FOR THE SALE AND CONSUMPTION OF ALCOHOLIC  
BEVERAGES ON PREMISES AT ALCOHOLIC BEVERAGES ESTABLISHMENTS  
IN THE AREA GENERALLY BOUNDED BY COLLINS AVENUE ON THE WEST,  
72ND STREET ON THE NORTH, 53RD STREET ON THE SOUTH, AND THE  
EASTERN BOUNDARY LINE OF PROPERTIES FRONTING THE EAST SIDE OF  
COLLINS AVENUE ON THE EAST; AND PROVIDING FOR REPEALER,  
CODIFICATION, SEVERABILITY, AND AN EFFECTIVE DATE.  
Applicable Area:

# MIAMI BEACH

## COMMISSION MEMORANDUM

TO: Honorable Mayor and Members of the City Commission  
FROM: Interim City Manager Rickelle Williams  
DATE: July 24, 2024 5:01 p.m. Second Reading Public Hearing

TITLE: ALCOHOL HOURS OF SALE – RM3 OCEANFRONT PROPERTIES  
AN ORDINANCE OF THE MAYOR AND CITY COMMISSION OF THE CITY OF MIAMI BEACH, FLORIDA, AMENDING CHAPTER 7 OF THE MIAMI BEACH RESILIENCY CODE, ENTITLED "ZONING DISTRICTS AND REGULATIONS," ARTICLE II, "DISTRICT REGULATIONS," DIVISION 6, "RM-3 RESIDENTIAL MULTIFAMILY, HIGH INTENSITY," SECTION 7.2.6.2, "USES (RM-3)", TO ADOPT AND/OR AMEND HOURS FOR THE SALE AND CONSUMPTION OF ALCOHOLIC BEVERAGES ON PREMISES AT ALCOHOLIC BEVERAGES ESTABLISHMENTS IN THE AREA GENERALLY BOUNDED BY COLLINS AVENUE ON THE WEST, 72ND STREET ON THE NORTH, 53RD STREET ON THE SOUTH, AND THE EASTERN BOUNDARY LINE OF PROPERTIES FRONTING THE EAST SIDE OF COLLINS AVENUE ON THE EAST; AND PROVIDING FOR REPEALER, CODIFICATION, SEVERABILITY, AND AN EFFECTIVE DATE.

### **RECOMMENDATION**

The Administration recommends that the Mayor and City Commission (City Commission) adopt the ordinance.

### **BACKGROUND/HISTORY**

On December 13, 2023, at the request of Commissioner Alex Fernandez, the City Commission referred a proposal regarding the outdoor sale of alcohol on oceanfront properties in the RM3 zoning district (Item C4 V) to the Public Safety and Neighborhood Quality of Life Committee (PSNQLC) and the Planning Board. Commissioner Tanya K. Bhatt was the co-sponsor of the proposal.

On February 14, 2024, the PSNQLC recommended that the Planning Board transmit an ordinance to the City Commission with a favorable recommendation.

### **ANALYSIS**

The City Code permits accessory alcoholic beverage establishments within the RM-3 zoning district. Absent appropriate regulations, these uses could be incompatible with adjacent residential uses along the Collins Avenue corridor. Such establishments include restaurants, stand-alone bars, outdoor food and beverage services, entertainment establishments, and dance halls, where alcoholic beverages are sold and consumed.

The sale and consumption of alcoholic beverages during the early morning hours, particularly in outdoor areas, can be disruptive to residents, as related impacts could include excessive noise, as well as increased calls for service to the Police, Fire and Code Compliance Departments. These impacts principally burden residents in neighborhoods that are adjacent to such establishments.

To address these concerns, the attached draft ordinance would limit the outdoor sale of alcohol to 12:00 a.m. for properties located in the RM-3 zoning district, on the east side of Collins Avenue from 53rd to 72nd Street, identified as "Upper Collins Avenue". This 12:00 a.m. cutoff would apply to both new and existing establishments, and the ordinance contains a provision for the determination of any vested rights for existing establishments. The proposal does not impact indoor alcohol sales.

Florida law grants municipalities broad authority to regulate the sale of alcoholic beverages. In the exercise of that authority, municipalities may prohibit the sale of alcohol within certain hours and/or within certain zoning districts. Specifically, Section 562.14, Florida Statutes, authorizes municipalities, by ordinance, to establish hours of sale for alcoholic beverages. Florida courts have consistently held that alcoholic beverage establishments are not entitled to "grandfather" status as to hours of sale for alcoholic beverages.<sup>1</sup> Accordingly, the City has the authority to adopt the proposed legislation.

<sup>1</sup>See Village of North Palm Beach v. S & H Foster's, Inc. (Fla. 4th DCA 2012); Other Place of Miami, Inc. v. City of Hialeah Gardens (Fla. 3d DCA 1978).S

### **PLANNING BOARD REVIEW**

On March 26, 2024, the Planning Board held a public hearing and transmitted the proposed ordinance to the City Commission with a favorable recommendation (6-0).

### **UPDATE**

On May 15, 2024, the subject ordinance was approved at First Reading with no changes. Additionally, the City Commission waived the applicable fees based on circumstances unique to the proposed amendment.

### **FISCAL IMPACT STATEMENT**

N/A

**Does this Ordinance require a Business Impact Estimate?** No  
(FOR ORDINANCES ONLY)

The Business Impact Estimate (BIE) was published on 7/5/2024. See BIE at:  
<https://www.miamibeachfl.gov/city-hall/city-clerk/meeting-notice/>

### **FINANCIAL INFORMATION**

N/A

### **CONCLUSION**

The Administration recommends that the City Commission adopt the ordinance.

### **Applicable Area**

Citywide

**Is this a "Residents Right to Know" item,  
pursuant to City Code Section 2-17?**

**Is this item related to a G.O. Bond  
Project?**

Yes

No

**Was this Agenda Item initially requested by a lobbyist which, as defined in Code Sec. 2-481, includes a principal engaged in lobbying?** No

If so, specify the name of lobbyist(s) and principal(s):

**Department**

Planning

**Sponsor(s)**

Commissioner Alex Fernandez

**Co-sponsor(s)**

Commissioner Tanya K. Bhatt

**Alcohol Hours of Sale – RM3 Oceanfront Properties**

**ORDINANCE NO. \_\_\_\_\_**

**AN ORDINANCE OF THE MAYOR AND CITY COMMISSION OF THE CITY OF MIAMI BEACH, FLORIDA, AMENDING CHAPTER 7 OF THE MIAMI BEACH RESILIENCY CODE, ENTITLED “ZONING DISTRICTS AND REGULATIONS,” ARTICLE II, “DISTRICT REGULATIONS,” DIVISION 6, “RM-3 RESIDENTIAL MULTIFAMILY, HIGH INTENSITY,” SECTION 7.2.6.2, “USES (RM-3)”, TO ADOPT AND/OR AMEND HOURS FOR THE SALE AND CONSUMPTION OF ALCOHOLIC BEVERAGES ON PREMISES AT ALCOHOLIC BEVERAGES ESTABLISHMENTS IN THE AREA GENERALLY BOUNDED BY COLLINS AVENUE ON THE WEST, 72ND STREET ON THE NORTH, 53RD STREET ON THE SOUTH, AND THE EASTERN BOUNDARY LINE OF PROPERTIES FRONTING THE EAST SIDE OF COLLINS AVENUE ON THE EAST; AND PROVIDING FOR REPEALER, CODIFICATION, SEVERABILITY, AND AN EFFECTIVE DATE.**

**WHEREAS**, the City of Miami Beach (the “City”) is both a vibrant residential community and an internationally renowned tourist destination that is famous for its beautiful beaches, world-class shopping, entertainment, fine dining, and vast array of artistic and cultural events; and

**WHEREAS**, the sale and consumption of alcoholic beverages late at night contributes to undesirable noise, traffic, disorderly conduct, violence, and other criminal activity; and

**WHEREAS**, accordingly, the Mayor and City Commission hereby determine that it is in the best interest of the City’s residents, businesses, and visitors to limit the outdoor hours of sale and consumption of alcoholic beverages in the Collins Avenue neighborhood from 53<sup>rd</sup> to 72<sup>nd</sup> Streets; and

**WHEREAS**, State law expressly grants the City the authority to establish its own regulations for the time for sale of alcoholic or intoxicating beverages; and

**WHEREAS**, pursuant to Section 562.14, Florida Statutes, a municipality may, by ordinance, establish hours of sale for alcoholic beverages; and

**WHEREAS**, in *State ex rel. Floyd v. Noel*, 124 Fla 852, 854 (Fla. 1936), the Florida Supreme Court recognized that “[i]t is so well settled that no citation of authority is required to support the statement that a municipality exercising the powers inherent in municipal corporations may reasonably regulate the sale of intoxicating liquors and in providing such reasonable regulations may prohibit the sale of such liquors within certain hours, and also may prohibit the sale of liquors within certain zones”; and

**WHEREAS**, the Florida Supreme Court has upheld the constitutionality of Section 562.14, Florida Statutes (*See Wednesday Night, Inc. v. City of Fort Lauderdale*, 272 So. 2d 502 (Fla. 1972) (recognizing the statutory authority of a municipality to “prescribe by ordinance different hours of liquor sales from those fixed by other cities”)); and

**WHEREAS**, Florida Courts have recognized, as a lawful exercise of the police power, a municipality’s authority to change hours of sale for alcoholic beverages; municipalities have the

statutory authority under Section 562.14, Florida Statutes, to restrict the hours when alcohol may be sold; and a municipal ordinance regulating alcohol hours of sale may be applied to a property incorporated later into the municipality by annexation (*Village of North Palm Beach v. S & H Foster's, Inc.*, 80 So. 3d 433 (Fla. 4th DCA 2012)); and

**WHEREAS**, the Florida Attorney General has opined that a municipality may regulate (1) the hours of sale, (2) zoning of locations in which alcoholic beverages may be sold, and (3) the sanitary conditions under which alcoholic beverages may be dispensed or served to the public (Op. Att'y Gen. Fla. 059-73 (1959)); and

**WHEREAS**, the Florida Attorney General has opined that different hours may be provided for in a municipal ordinance, provided there is reasonable relation to the health, safety, and morals of the community (Op. Att'y Gen. Fla., p. 497 (1950)); and

**WHEREAS**, Florida courts have consistently held that alcoholic beverage establishments are not entitled to "grandfather" status as to hours of sale for alcoholic beverages (See *Village of North Palm Beach v. S & H Foster's, Inc.*, 80 So. 3d 433 (Fla. 4th DCA 2012); *Other Place of Miami, Inc. v. City of Hialeah Gardens* (Fla. 3d DCA 1978)); and

**WHEREAS**, Florida Courts have ruled that hours of operation are not a property right (*S. Daytona Rests., Inc. v. City of S. Daytona*, 186 So. 2d 78 (Fla. 1st DCA 1966)); and

**WHEREAS**, the amendments set forth below are necessary to accomplish the objectives identified above.

**NOW, THEREFORE, BE IT ORDAINED BY THE MAYOR AND CITY COMMISSION OF THE CITY OF MIAMI BEACH, FLORIDA:**

**SECTION 1.** Chapter 7 of the Resiliency Code, entitled "Zoning Districts and Regulations," is hereby amended as follows:

**CHAPTER 7**  
**ZONING DISTRICTS AND REGULATIONS**

\* \* \*

**ARTICLE II. DISTRICT REGULATIONS**

\* \* \*

**DIVISION 6. RM-3 RESIDENTIAL MULTIFAMILY, HIGH INTENSITY**

\* \* \*

**Section 7.2.6.2 Uses (RM-3)**

\* \* \*

(e) Hours for the sale and consumption of alcoholic beverages.

- i. Upper Collins Avenue. As applicable to alcoholic beverage establishments between Collins Avenue on the west, 72<sup>nd</sup> Street on the north, the eastern boundary line of properties fronting the east side of Collins Avenue on the east, and 53<sup>rd</sup> Street on the south, alcoholic beverages shall not be offered for sale or on-premises consumption outdoors between the hours of 12:00 a.m. and 8:00 a.m. each night, notwithstanding sections 2.4.3 or 2.12.5 of this Code. For purposes of this section, the term "outdoors" shall mean any area of an alcoholic beverage establishment that is not completely enclosed and located

entirely within a building. Any operable windows or doors shall remain closed at all times, except for purposes of ingress and egress.

- ii. Determination of vested rights. The owner or operator of any alcoholic beverage establishment claiming a vested right to conduct alcohol sales for on-premises consumption for hours greater than the hours permitted under subsection (e)(i) may so operate only after applying for a determination of its vested right(s) and having those rights confirmed by the chief special magistrate as follows:

1. Appointment; qualifications; term. The chief special magistrate shall adjudicate applications for determinations of vested rights under this subsection (e)(ii). The special magistrate shall be an attorney in good standing with the Florida Bar, with expertise in the areas of local government law, business licensing, vested rights, and/or property law.

2. Filing period. Any application for a determination of vested rights must be filed with the city manager, city attorney, and city clerk no later than October 31, 2024.

3. Standard for finding of a vested right. A vested right to conduct alcohol sales for on-premises consumption later than the hours prescribed in subsection (e)(i) shall be found to exist only where:

I. An active order of the Planning Board, an active order of the Board of Adjustment, or other active development order issued by the City, expressly authorizes the alcoholic beverage establishment to conduct alcohol sales for on-premises consumption during specified hours;

II. In good faith reliance upon such prior order, the applicant has made a substantial change in position or incurred extensive contractual obligations and financial expenses; and

III. It would be highly inequitable to interfere with the acquired right.

In accordance with Florida law, no right to conduct alcohol sales at certain hours may be determined to have vested as a result of the adoption of an ordinance by the city commission. The chief special magistrate shall dismiss any application that relies solely upon a previously enacted ordinance of the city commission.

4. Procedure. Applications for vested rights determinations shall be heard in accordance with the procedures for hearings before the special magistrate specified in Chapter 30 of the City Code except that:

I. Applications for a vested rights determination shall be made in writing and filed with the city manager, city attorney, and city clerk.

II. At a minimum, applications shall:

- A. Identify all prior orders from which the alleged vested right arises;
  - B. Include a copy of each such prior order;
  - C. Specify how the adoption of this ordinance adversely affected the alleged vested right including how the standard in subsection (e)(ii)(3) is satisfied;
  - D. Specify the applicant's requested relief; and
  - E. Be sworn to by the applicant.
- III. The signature of the applicant or the applicant's attorney shall constitute a certificate that the person signing has read the applicant's written submissions and, to the best of their knowledge, the application is made in good faith and not for purposes of delay. The applicant or its attorney shall have a continuing obligation to correct any statement or representation found to have been incurred when made or which becomes incorrect by virtue of changed circumstances. If a claim of taking or abrogation of vested rights is: (1) based upon facts that the claimant or the attorney for the claimant knew or should have known were not true; or (2) frivolous or filed solely for the purpose of delay, the chief special magistrate shall make such findings in writing and deny the application.
- IV. The city clerk shall acknowledge receipt of an application for vested rights within three business days of receipt of the application, and shall promptly schedule a hearing before the chief special magistrate.
- V. Effect of filing application for vested rights determination. During the pendency of an application for a vested rights determination, the applicant shall comply with all requirements of this section. The filing of an application shall not be construed to stay enforcement of this section against the applicant.
5. Appeals. An aggrieved party, including the city administration, may appeal a final administrative order of the special magistrate to the circuit court by petition for writ of certiorari, pursuant to the Florida Rules of Appellate Procedure.

## **SECTION 2. CODIFICATION.**

It is the intention of the Mayor and City Commission of the City of Miami Beach, and it is hereby ordained that the provisions of this Ordinance shall become and be made part of the Code of the City of Miami Beach, Florida. The sections of this Ordinance may be renumbered or re-lettered to accomplish such intention, and, the word "ordinance" may be changed to "section," "article," or other appropriate word.

**SECTION 3. REPEALER.**

All ordinances or parts of ordinances in conflict herewith are hereby repealed.

**SECTION 4. SEVERABILITY.**

If any section, subsection, clause or provision of this Ordinance is held invalid, the remainder shall not be affected by such invalidity.

**SECTION 5. EFFECTIVE DATE.**

This Ordinance shall take effect ten days following adoption.

**PASSED AND ADOPTED** this \_\_\_\_\_ day of \_\_\_\_\_, 2024.

**ATTEST:**

\_\_\_\_\_  
Steven Meiner, Mayor

\_\_\_\_\_  
Rafael E. Granado, City Clerk

APPROVED AS TO  
FORM AND LANGUAGE  
& FOR EXECUTION

*for* \_\_\_\_\_  
City Attorney *NK*

*4/4/24*  
Date

First Reading: May 15, 2024

Second Reading: July 24, 2024

Verified By: \_\_\_\_\_  
Thomas R. Mooney, AICP  
Planning Director

To request information in an alternate format, sign language interpreter (over-the-phone) or other accommodations, please contact the City of Miami Beach at 305.674.0428 and select 1 for English or 2 for Spanish, then option 6, TTY users may call via 711 (Florida Relay Service).

The City Commission Meeting will be broadcast live on Miami Beach TV (MBTV), viewable on the City's website at <https://www.miamibeach.org/government/mbtv/>, as well as on BreezeLine Cable channel 660. ATU Uverse channel 938, Hotwire Communications channel 395, and ROKU device on PEG TV channels 16 and on social media at <https://www.facebook.com/miamibeachofficial>.

To review the Business Impact Estimates for the above proposed Ordinance, please visit <http://openrecords.miami-beach.net/record/citycommission>

**Parking**

Meeting attendees can park at the City Hall Garage, 1755 Meridian Avenue, Miami Beach, FL 33139

**MIAMI BEACH**

Rafael E. Giménez, City Clerk  
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305.674.7411

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